

READING BOROUGH COUNCIL
REPORT BY DIRECTOR OF ENVIRONMENT AND NEIGHBOURHOOD SERVICES

TO:	TRAFFIC MANAGEMENT SUB-COMMITTEE		
DATE:	2 NOVEMBER 2017	AGENDA ITEM:	13
TITLE:	MAJOR TRANSPORT AND HIGHWAYS PROJECTS - UPDATE		
LEAD COUNCILLOR:	TONY PAGE	PORTFOLIO:	STRATEGIC ENVIRONMENT, PLANNING AND TRANSPORT
SERVICE:	TRANSPORTATION AND STREETCARE	WARDS:	BOROUGHWIDE
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1. EXECUTIVE SUMMARY

1.1 This report provides an update on the current major transport and highways projects in Reading, namely:

- Reading Station Area Redevelopment (Cow Lane bridges).
- Thames Valley Berkshire Growth Deal Schemes - South Reading Mass Rapid Transit, Green Park Station, TVP Park & Ride, East Reading Mass Rapid Transit and National Cycle Network Route 422.
- Unfunded schemes - Reading West Station upgrade and Third Thames Bridge.

1.2 This report also advises of any future key programme dates associated with the schemes.

2. RECOMMENDED ACTION

2.1 That the Committee notes the contents of the report.

2.2 That the Head of Legal Services be authorised to carry out the statutory Notice procedures for the intention to establish a new zebra crossing and make alterations to an existing zebra crossing as part of the NCN 422 scheme as illustrated in Appendix A, in accordance with Section 23 of the Road Traffic Regulation Act 1984.

3. POLICY CONTEXT

- 3.1 To secure the most effective use of resources in the delivery of high quality, best value public service.

4. THE PROPOSAL

Reading Station

Cow Lane Bridges - Highway Works

- 4.1 This scheme will unlock the historic bottle neck at Cow Lane by providing two lanes for traffic alongside a continuous shared path for pedestrians and cyclists. The scheme was originally intended to be delivered as part of the Reading Station Area redevelopment scheme, however as reported to the Traffic Management Sub-Committee in various reports over the past 24 months, the need to undertake a Compulsory Purchase Order (CPO) process has significantly delayed implementation of the scheme. This has also led to increased scheme costs as the original estimates to deliver the scheme were based on utilising Network Rail's existing contractor responsible for the viaduct, who were already mobilised between the two bridges.
- 4.2 Network Rail have undertaken a value engineering exercise for the scheme which the Council was involved in, primarily to ensure the essential elements of the scheme (such as the new footway on the east side of the southern bridge) were retained. The value engineering exercise identified some potential areas where the overall project scope could be reduced without affecting the overall project objectives. The main points to note relate to the pedestrian facilities to cross the road between both bridges and a subsequent new layout to include a zebra crossing (instead of a pedestrian refuge), and a request by Network Rail to close Cow Lane throughout the duration of the works, which has been rejected by the Council.
- 4.3 Network Rail have appointed a contractor to deliver the scheme and enabling works have commenced on-site, with a scheduled completion date of summer 2018 (prior to the Reading Festival). Officers have been in dialogue with Network Rail regarding traffic management requirements for the scheme, including for demolition of the old railway bridge, with the objective of minimising disruption to the travelling public for the duration of the works. The majority of works will be undertaken with temporary traffic signals, with a planned closure of the road between 3 November at 8am to 6 November at 5am this year.

- 4.4 Following completion of the Network Rail scheme, the Council intends to deliver a series of complimentary public transport, walking and cycling enhancements on the Oxford Road corridor.

Thames Valley Berkshire Growth Deal Schemes

South Reading Mass Rapid Transit

- 4.5 South Reading Mass Rapid Transit (MRT) is a series of bus priority measures on the A33 corridor between Mere oak Park & Ride and Reading town centre. The scheme will reduce congestion and journey times, improving public transport reliability on the main growth corridor into Reading. Any proposal will not reduce existing highway capacity along the A33 as the scheme will create additional capacity for public transport.
- 4.6 Phases 1 & 2 of the scheme, from M4 J11 to Island Road, were granted full funding approval from the Berkshire Local Transport Body (BLTB) in November 2015. Construction of Phase 1A was completed in December 2016. This initial phase of works involved construction of a series of bus lanes between the A33 junction with Imperial Way and the existing bus priority provided through M4 Junction 11. The scheme is achieved predominantly by utilising space in the central reservations and realigning existing lanes where required.
- 4.7 Construction works for Phases 1B and 2 of the scheme commenced on-site in April 2017. This involves the creation of outbound bus lanes between the junctions with Lindisfarne Way (Kennet Island) and Imperial Way, linking to the Phase 1A scheme. Off-peak lane closures are required to facilitate construction works which are scheduled to be completed in November 2017. The scheme is progressing well on site with the first new section of southbound bus lane between Kennet Island and the Bennet Road gyratory open.
- 4.8 Phases 3 and 4 of the scheme, between Rose Kiln Lane and Longwater Avenue and sections within the Town Centre (London Street and Bridge Street) were granted programme entry status by the BLTB in March 2017. The full business case is due to be submitted to the BLTB in November 2017 to seek financial approval for the scheme. Subject to approval at the November BLTB meeting, works are due to commence on site in early 2018.

Green Park Station

- 4.9 Reading Green Park Station is a proposed new railway station on the Reading to Basingstoke line. The station and multi-modal interchange would significantly improve accessibility and connectivity to this area of south Reading which has large-scale development proposed including the expansion of Green Park business park, Green Park Village residential development and the Royal Elm Park mixed use development.

- 4.10 The scheme was granted financial approval by the BLTB in November 2014. Design work for the station is being progressed in partnership with Network Rail and Great Western Railway (GWR) to ensure the station complies with the latest railway standards. Design work for the multi-modal interchange and surface level car park is being progressed in parallel with the station design work.
- 4.11 The funding package for the scheme includes £9.15m from the Local Growth Fund, £4.6m from private developer Section 106 contributions and £2.3m from the New Stations Fund 2, which was announced by the DfT in July 2017. The additional funding will enable enhanced passenger facilities to be provided at the station to help cater for the significant level of proposed development in the surrounding area.
- 4.12 The concept designs for the station are being produced by Network Rail with a revised completion date of December. The Council is in the process of appointing Balfour Beatty to undertake the detailed design and construction of the station, following approval of this approach by Policy Committee in September.
- 4.13 An indicative programme for delivery of the station by summer 2019 has been agreed with the DfT, Network Rail and GWR, based on the requirement for the station to be included within the specification for the Great Western Franchise. The revised programme is due to delays in the design work to date which is being undertaken by Network Rail, and the change in scope of the project due to the recently announced additional funding from the New Stations Fund.

TVP Park & Ride and East Reading Mass Rapid Transit

- 4.14 Thames Valley Park (TVP) Park & Ride is a proposed park & ride facility off the A3290 being led by Wokingham Borough Council. East Reading Mass Rapid Transit (MRT) is a proposed public transport, walking and cycle link between central Reading and the TVP park & ride site, running parallel to the Great Western mainline, being led by Reading Borough Council. Both schemes were granted programme entry status by the BLTB in July 2014.
- 4.15 A consultation was undertaken by Wokingham Borough Council during November 2015 regarding the TVP park & ride proposals, and planning permission was granted by Wokingham Borough Council in November 2016.
- 4.16 A consultation for the MRT scheme was undertaken during July 2016, including a public drop-in session at the Waterside Centre in close proximity to the route. The exhibition was also on display at the Civic Offices and on the Council's website.

- 4.17 The MRT scheme planning application was submitted in July 2017 and further public exhibitions took place to raise awareness of the scheme. The planning application is currently being considered by both Reading Borough Council and Wokingham Borough Council planning authorities.
- 4.18 Preparation of the full scheme business case for the MRT scheme is being progressed and it is anticipated that it will be submitted to the BLTB in November 2017 to seek full financial approval for the MRT scheme. This is subject to the outcome of the independent assessment of the business case by the LEP and their independent assessors.

National Cycle Network Route 422

- 4.19 National Cycle Network (NCN) Route 422 is a proposed cross-Berkshire cycle route between Newbury and Windsor. The route would provide an enhanced east-west cycle facility through Reading, linking to existing cycle routes to the north and south of the borough. The scheme was granted full funding approval from the BLTB in November 2015.
- 4.20 Preferred option development has been undertaken and the detailed design for Phase 1 of the scheme is complete, which is the provision of a shared path on the northern side of the Bath Road between the Borough boundary and Berkeley Avenue. The first phase of works commenced in February 2017 and was completed in July 2017 and signage is currently being reviewed with the objective of improving clarity where required, for instance at the bus stop on Bath Road near to Berkeley Avenue and the bridges over the railway.
- 4.21 Phase 2, from Bath Road/Berkeley Avenue through the town centre to east Reading, was granted scheme and spend approval at Policy Committee in September. The scheme includes on and off-carriageway improvements, including the proposed installation of a zebra crossing on Yield Hall Lane with parallel cycle facilities, which will also be added to the existing zebra crossing on London Street. The additional zebra crossing and parallel cycle facilities will help pedestrians and cyclists travelling between Kennet Side and the Oracle Shopping Centre. The improvements, which are due to commence on-site in November 2017, have been developed in consultation with local interest groups.
- 4.22 A plan showing the proposals for Yield Hall Place, including the zebra crossing for which the Committee is being asked to approve undertaking the statutory Notice, is included at Appendix A.

Unfunded Schemes

Reading West Station Upgrade

- 4.23 The Council has been working with Great Western Railway and Network Rail to produce a Masterplan for significantly improved passenger facilities at Reading West Station. The proposals include accessibility improvements including lift access to the platforms from the Oxford Road and enhancements to the path from the Tilehurst Road; provision of a station building on the Oxford Road and associated interchange enhancements such as increased cycle parking; improvements within the station itself including wider platforms, longer canopies, enhanced lighting and CCTV coverage; and improvements to the entrance from Tilehurst Road including provision of a gateline and ticket machines.
- 4.24 Delivery of the scheme is split into two distinct phases, with Network Rail due to implement Phase 1 as part of their wider programme of works for electrification of the line between Southcote Junction and Newbury.
- 4.25 Unfortunately, the bid to the Local Growth Fund to support Phase 2 of the scheme was unsuccessful. Therefore, at this time, the Council will continue to explore other potential funding sources alongside Network Rail and GWR.

Third Thames Bridge

- 4.26 A Third Thames Bridge over the River Thames is a longstanding element of Reading's transport strategy to improve travel options throughout the wider area, and help to relieve traffic congestion north of the river and in the town centre. A group has been established to investigate the traffic implications and prepare an outline business case for the proposed bridge, led by Wokingham Borough Council in partnership with Reading Borough Council, South Oxfordshire District Council, Oxfordshire County Council, Thames Valley Berkshire LEP and Oxfordshire LEP.
- 4.27 Preparation of the Outline Strategic Business Case for the scheme is complete and was discussed at a Summit meeting called by the MP for Reading East in September. The business case shows there is a strong case for a two lane traffic bridge in this location and the Cross Thames Travel Group is currently exploring options to fund the next stage of scheme development work. The business case documentation for the scheme is available on Wokingham Borough Council's website here - <http://www.wokingham.gov.uk/parking-road-works-and-transport/transport-and-roads-guidance-and-plans/>

5. CONTRIBUTION TO STRATEGIC AIMS

- 5.1 The delivery of the projects outlined in this report help to deliver the following Corporate Plan Service Priorities:
- Keeping the town clean, safe, green and active.
 - Providing infrastructure to support the economy.

6. COMMUNITY ENGAGEMENT AND INFORMATION

6.1 The projects have and will be communicated to the local community through public exhibitions and Council meetings.

7. LEGAL IMPLICATIONS

7.1 There is a requirement to serve a Notice of intention to establish a new zebra crossing, in accordance with Section 23 of the Road Traffic Regulation Act 1984.

8. EQUALITY IMPACT ASSESSMENT

8.1 In addition to the Human Rights Act 1998 the Council is required to comply with the Equalities Act 2010. Section 149 of the Equalities Act 2010 requires the Council to have due regard to the need to:-

- eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
- advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

8.2 At the relevant time, the Council will carry out an equality impact assessment scoping exercise on all projects.

9. FINANCIAL IMPLICATIONS

9.1 None relating to this report.

10. BACKGROUND PAPERS

10.1 Traffic Management Sub-Committee and Strategic Environment, Planning and Transport Committee reports.

APPENDIX A - NCN ROUTE 422 PROPOSED ZEBRA CROSSING AT YIELD HALL PLACE

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READING BOROUGH COUNCIL

PROJECT: NCN CYCLE ROUTE IMPROVEMENTS
READING
PHASE 2
LONDON STREET/YIELD HALL PLACE
SHEET 5 OF 8

SCALE: 1:500	DESIGN: TRA	APPROVED: ERI
DRAWN: NCN02_P04_P05_P06_P07_P08	CHECKED: CB	DATE: October 2017
PROJECT NO: NCN422	DRAWING NO: NCN422/PH2/GA/005	REV: B

ISSUED FOR CONSTRUCTION